

Idaho Transportation Department

Analyst: Milstead

Historical Summary

OPERATING BUDGET	FY 2002 Total App	FY 2002 Actual	FY 2003 Approp	FY 2004 Request	FY 2004 Gov Rec
BY PROGRAM					
Management and Admin Services	19,311,900	18,424,800	21,492,600	20,416,700	20,226,900
Planning	3,671,000	3,593,400	3,606,400	3,686,600	3,642,000
Motor Vehicles	17,438,100	16,001,500	17,457,600	18,120,300	17,944,800
Highway Operations	130,582,100	122,230,800	126,014,600	128,426,200	127,095,100
Capital Facilities	2,800,000	2,285,900	2,800,000	2,800,000	2,800,000
Contract Const/Right-of-Way Acq	359,339,000	218,282,200	252,514,000	251,607,300	251,607,300
Aeronautics	3,506,000	2,107,900	2,909,600	3,357,700	3,333,100
Public Transportation	3,736,700	3,853,700	4,192,700	4,204,800	4,199,100
Total:	540,384,800	386,780,200	430,987,500	432,619,600	430,848,300
BY FUND CATEGORY					
General	336,000	321,700	0	0	0
Dedicated	269,705,000	205,726,600	211,053,600	212,410,000	210,909,700
Federal	270,343,800	180,731,900	219,933,900	220,209,600	219,938,600
Total:	540,384,800	386,780,200	430,987,500	432,619,600	430,848,300
Percent Change:		(28.4%)	11.4%	0.4%	0.0%
BY OBJECT OF EXPENDITURE					
Personnel Costs	96,490,800	90,407,400	97,246,100	99,628,400	99,015,800
Operating Expenditures	56,902,800	51,193,100	56,450,000	55,662,300	54,503,600
Capital Outlay	372,064,500	239,130,000	266,468,100	266,264,800	266,264,800
Trustee/Benefit	14,926,700	6,049,700	10,823,300	11,064,100	11,064,100
Total:	540,384,800	386,780,200	430,987,500	432,619,600	430,848,300
Full-Time Positions (FTP)	1,836.00	1,836.00	1,838.00	1,839.00	1,839.00

Department Description

The Idaho Transportation Department has eight budgeted programs: 1) The Management and Administrative Services program develops long-range budgetary plans; develops legislation; develops and operates information systems; provides employee services, financial services, and facilities management; coordinates research activities; and ensures compliance with department policies and procedures. 2) The Planning program coordinates the Department's strategic plan; maintains inventories for transportation systems; provides a statewide transportation plan; and assists local governments with transportation planning. 3) The Motor Vehicles program manages driver's licenses, vehicle registrations, and vehicle titles. 4) Highway Operations directs statewide highway maintenance and highway improvements; administers federal-aid safety improvement projects and safety tasks; protects highways from oversize, overweight, and dangerous usage; develops projects to improve state and local highway systems to save lives; and maximizes the use of federal, state and local construction funds. 5) Capital Facilities administers the design, building and maintenance of Department facilities. 6) Contract Construction & Right-of-Way Acquisition accounts for the funds necessary for highway construction projects that maintain and improve the state's highway system. 7) Aeronautics assists Idaho municipalities in developing their airports. 8) Public Transportation manages the federal transit grant programs and encourages coordinated transportation services throughout the state.

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Comparative Summary

Decision Unit	Agency Request			Governor's Rec		
	FTP	General	Total	FTP	General	Total
FY 2003 Original Appropriation	1,838.00	0	430,987,500	1,838.00	0	430,987,500
Reappropriations	0.00	0	145,803,400	0.00	0	145,803,400
FY 2003 Total Appropriation	1,838.00	0	576,790,900	1,838.00	0	576,790,900
Expenditure Adjustments	0.00	0	0	0.00	0	0
FY 2003 Estimated Expenditures	1,838.00	0	576,790,900	1,838.00	0	576,790,900
Removal of One-Time Expenditures	0.00	0	(163,349,900)	0.00	0	(163,349,900)
Base Adjustments	0.00	0	(1,734,400)	0.00	0	(1,734,400)
FY 2004 Base	1,838.00	0	411,706,600	1,838.00	0	411,706,600
Employee Benefit Costs	0.00	0	1,499,200	0.00	0	1,729,100
General Inflation	0.00	0	1,158,700	0.00	0	0
Replacement Items	0.00	0	15,788,600	0.00	0	15,788,600
Treasurer Fees	0.00	0	461,200	0.00	0	461,200
Change in Employee Compensation	0.00	0	842,500	0.00	0	0
Fund Shifts	0.00	0	0	0.00	0	0
FY 2004 Program Maintenance	1,838.00	0	431,456,800	1,838.00	0	429,685,500
1. Disaster Recovery	0.00	0	372,000	0.00	0	372,000
2. Airport Development Grants	0.00	0	790,800	0.00	0	790,800
3. Traffic Survey Technician	1.00	0	0	1.00	0	0
FY 2004 Total	1,839.00	0	432,619,600	1,839.00	0	430,848,300
Change from Original Appropriation	1.00	0	1,632,100	1.00	0	(139,200)
% Change from Original Appropriation			0.4%			0.0%

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Budget by Decision Unit	FTP	General	Dedicated	Federal	Total
FY 2003 Original Appropriation					
	1,838.00	0	211,053,600	219,933,900	430,987,500

Reappropriations

The Department's FY 2003 appropriation bill authorized the department to carryover unencumbered balances from the Contract Construction and Right-of-Way Acquisition Program for that same purpose in FY 2004. That amounted to \$51 million in state highway, \$2 million in local, and \$89 million in federal funds. It also authorized carryover of any unexpended and unencumbered money previously appropriated from the Disaster Fund which amounted to \$2.6 million. Finally, the bill authorized carryover of any unexpended and unencumbered balances of the State Aeronautics Fund for trustee and benefit payments to be used for Airport Development Grants. That amounted to \$1,120,400.

Agency Request	0.00	0	56,819,300	88,984,100	145,803,400
Governor's Recommendation	0.00	0	56,819,300	88,984,100	145,803,400

FY 2003 Total Appropriation					
Agency Request	1,838.00	0	267,872,900	308,918,000	576,790,900
Governor's Recommendation	1,838.00	0	267,872,900	308,918,000	576,790,900

Expenditure Adjustments

Reflects a small transfer of \$8,100 between the Division of Management and Administrative Services and the Division of Highway Operations.

Agency Request	0.00	0	0	0	0
Governor's Recommendation	0.00	0	0	0	0

FY 2003 Estimated Expenditures					
Agency Request	1,838.00	0	267,872,900	308,918,000	576,790,900
Governor's Recommendation	1,838.00	0	267,872,900	308,918,000	576,790,900

Removal of One-Time Expenditures

Removes funding provided for one-time items including capital outlay and \$145.8 million in carryover.

Agency Request	0.00	0	(72,771,500)	(90,578,400)	(163,349,900)
Governor's Recommendation	0.00	0	(72,771,500)	(90,578,400)	(163,349,900)

Base Adjustments

Reduces the base (reflected by Division):

--Management and Admin Services: Reduction of \$300,100 primarily related to decreased consulting needs stemming from FY 2003 enhancement for the Information Services Technical Support program.

--Motor Vehicles: reduction of \$63,000 related to reduced out-of-state travel due to the change in the Motor Carrier Registration System and reduced interagency needs.

--Highway Operations: reduction of \$564,200 in spending authority in order to align with projected costs; \$50,000 related to reduced interagency billings.

--Contract Construction: \$906,700 in federal and local funds to bring the budget more in line with available funding.

--Aeronautics: \$20,500 in federal funds to bring the budget more in line with available funding.

Agency Request	0.00	0	(2,294,400)	560,000	(1,734,400)
Governor's Recommendation	0.00	0	(2,294,400)	560,000	(1,734,400)

FY 2004 Base					
Agency Request	1,838.00	0	192,807,000	218,899,600	411,706,600
Governor's Recommendation	1,838.00	0	192,807,000	218,899,600	411,706,600

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Budget by Decision Unit	FTP	General	Dedicated	Federal	Total
Employee Benefit Costs					
Includes the employer portion of estimated changes in employee benefit costs. Most of this increase is due to a projected 14.7% increase in health insurance costs.					
Agency Request	0.00	0	1,301,600	197,600	1,499,200
<i>The Governor also recommends additional funding to be applied to the employee paid portion of health and dental insurance cost increases, in order to prevent employees from experiencing a reduction in take-home pay.</i>					
Governor's Recommendation	0.00	0	1,498,900	230,200	1,729,100
General Inflation					
Includes a general inflationary increase of 2.4% in operating expenditures calculated on a base reduced by \$2.37 million for non-standard adjustments.					
Agency Request	0.00	0	968,100	190,600	1,158,700
<i>The Governor recommends no increase for general inflation.</i>					
Governor's Recommendation	0.00	0	0	0	0
Replacement Items					
Replacement items include: \$1,387,900 for computer equipment; \$13,377,600 for road and motorized equipment (of which, \$5,513,500 is for the buy-back program); \$186,900 for communications equipment; \$482,500 for office, shop and other miscellaneous equipment; and, \$40,800 for engineering equipment.					
Agency Request	0.00	0	15,788,600	0	15,788,600
Governor's Recommendation	0.00	0	15,788,600	0	15,788,600
Treasurer Fees					
Reflects adjustments of \$59,400 in Attorney General fees; a reduction of \$26,700 in Controller fees, an increase of \$30,200 in Treasurer fees, and \$5,500 for Risk Management cost increases. Other adjustments include \$60,600 for postage; \$143,600 for information services; \$12,300 for software license increase; \$68,200 in various other adjustments; and a reduction of \$44,700 for utilities.					
Agency Request	0.00	0	461,200	0	461,200
Governor's Recommendation	0.00	0	461,200	0	461,200
Change in Employee Compensation					
Reflects the cost of a 1% salary increase for permanent and group positions.					
Agency Request	0.00	0	729,500	113,000	842,500
<i>The Governor does not recommend new funding for state employee pay increases. Compensation increases may be funded with agency salary savings wherever possible.</i>					
Governor's Recommendation	0.00	0	0	0	0
Fund Shifts					Aeronautics
Reflects adjustment of recovery of costs from federal funds for program administration and for interagency funds to plane receipts.					
Agency Request	0.00	0	(18,000)	18,000	0
Governor's Recommendation	0.00	0	(18,000)	18,000	0
FY 2004 Program Maintenance					
Agency Request	1,838.00	0	212,038,000	219,418,800	431,456,800
Governor's Recommendation	1,838.00	0	210,537,700	219,147,800	429,685,500

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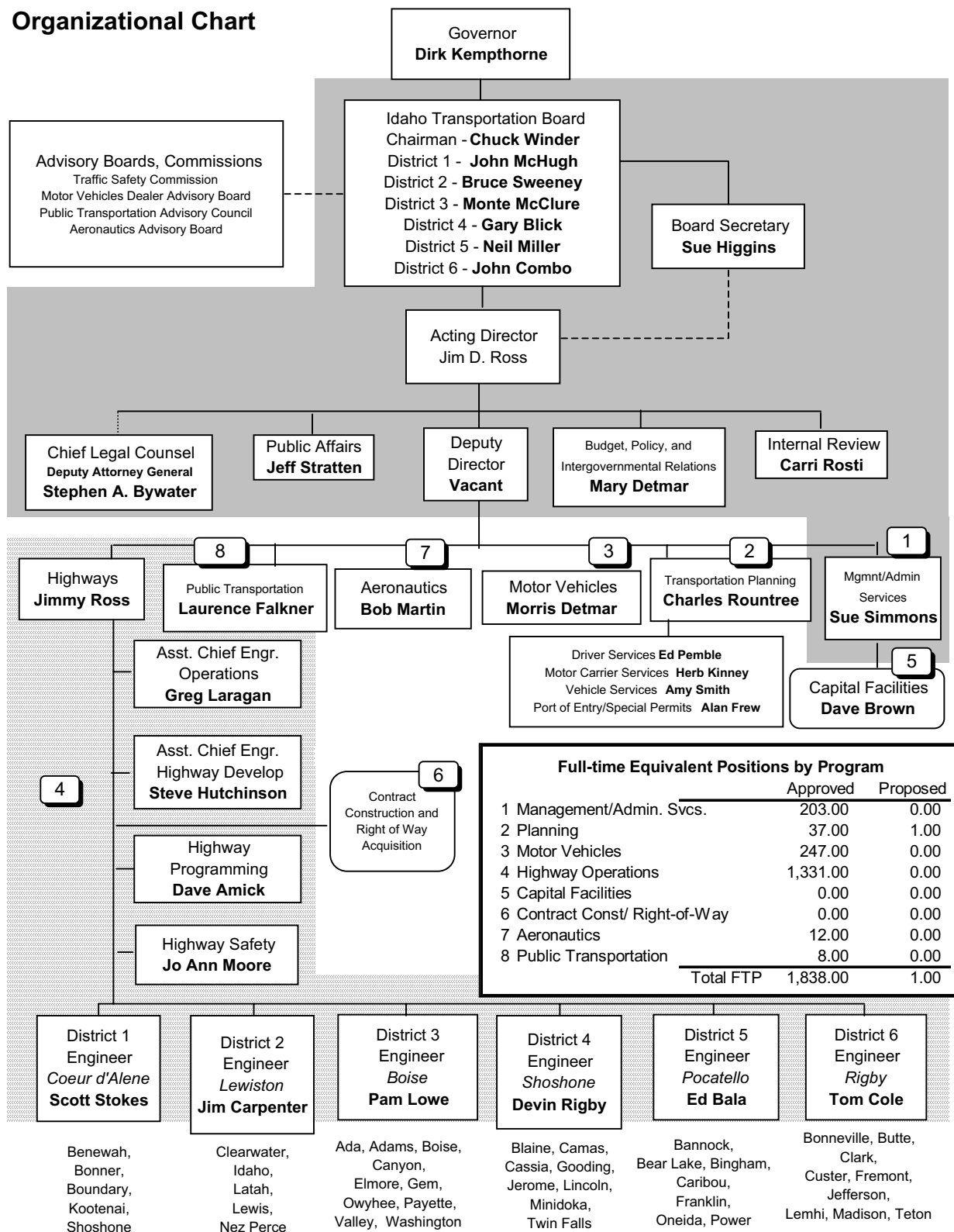
Budget by Decision Unit	FTP	General	Dedicated	Federal	Total
1. Disaster Recovery					
Management and Administrative Services					
The Department requests \$372,00 in dedicated funds (\$50,000 of which is one-time) for this enhancement. This decision unit includes computer services and equipment for backup of the Department's computing platforms in the event that all or a portion of ITD's computer room and equipment at the Department's headquarters are incapacitated due to a natural or manmade disaster. Executive Order 2001-13 requires that agencies include specific contingencies for acts of terrorism in their disaster recovery planning. A partial or total failure of Department systems would incapacitate and/or severely affect the Department's ability to conduct business, and could also present public safety and other related issues by preventing state and/or national law enforcement from accessing driver and vehicle records.					
Agency Request	0.00	0	372,000	0	372,000
Governor's Recommendation	0.00	0	372,000	0	372,000
2. Airport Development Grants					
This DU provides the Department spending authority for the FAA's new Non-Primary Entitlement Program (NPE) which provides annual grant funds to specific airports, including some of Idaho's smaller airports. These funds give each airport greater flexibility regarding the types of projects they can perform and helps them fulfill critical needs by providing smaller grant amounts which are easier to match. The FAA issued one grant to the Division for construction projects at seven airports, including Challis, Council, Gooding, Grangeville, Kellogg, Preston, and Rexburg. Division staff will administer the grant, provide project and construction management, issue final acceptance, and closeout. The FAA will reimburse the Division for money spent during the course of projects at the airports. (Funding is one-time).					
Agency Request	0.00	0	0	790,800	790,800
Governor's Recommendation	0.00	0	0	790,800	790,800
3. Traffic Survey Technician					
Planning					
This request is to redirect \$43,100 in federal planning funds and add 1.0 FTP to hire a full-time certified tech position to install and maintain traffic monitoring equipment on the state highway system and some local highways. The equipment will be used to supply the additional traffic information required to meet customer needs. The Department states that traffic monitoring workload has doubled during the past 20 years.					
Agency Request	1.00	0	0	0	0
Governor's Recommendation	1.00	0	0	0	0
FY 2004 Total					
Agency Request	1,839.00	0	212,410,000	220,209,600	432,619,600
Governor's Recommendation	1,839.00	0	210,909,700	219,938,600	430,848,300
Agency Request					
Change from Original App	1.00	0	1,356,400	275,700	1,632,100
% Change from Original App	0.1%		0.6%	0.1%	0.4%
Governor's Recommendation					
Change from Original App	1.00	0	(143,900)	4,700	(139,200)
% Change from Original App	0.1%		(0.1%)	0.0%	0.0%

Idaho Transportation Department

Issues & Information

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Organizational Chart



Idaho Transportation Department

Issues & Information

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Selected Fund Analysis

Description	FY 2000 Actual	FY 2001 Actual	FY 2002 Actual*	FY 2003 Estimate	FY 2004 Estimate
State Highway Fund (includes 0260-01, 0260-02, 0260-03, 0260-04, and 0260-05)					
Beginning Free Fund Balance	29,355,400	36,871,000	12,394,600	7,672,900	(47,477,000)
+ Encumbrances as of July 1	29,872,500	48,514,000	22,373,600	22,373,600	22,373,600
= Beginning Cash Balance	59,227,900	85,385,000	34,768,200	30,046,500	(25,103,400)
Federal Aid (0260-03)	164,560,500	183,988,200	179,183,300	306,927,600	217,150,800
Private & Local (0260-05)	3,119,100	4,274,300	5,813,000	6,079,500	4,006,400
Inter-Account Rcpt (0260-04)	439,300	363,000	363,200	664,200	516,000
Titles and Fees	19,510,500	17,539,100	20,247,900	17,772,800	18,508,100
Transfer from Highway Dist. ¹	167,667,800	177,646,900	168,210,100	175,166,700	176,450,900
Restricted Highway (0260-01)	25,532,300	0	0	0	0
Interest and Other Revenue	4,823,200	4,559,900	5,327,200	5,100,000	5,300,000
+ Annual Revenues	385,652,700	388,371,400	379,144,700	511,710,800	421,932,200
Total Funds Available	444,880,600	473,756,400	413,912,900	541,757,300	396,828,800
Transfers Out	96,300	96,300	96,300	421,300	96,300
Restricted Cash Expenditures	127,700	0	0	1,214,200	0
Internal Holdbacks	0	0	0	(2,900,000)	(3,576,400)
Cash Expenditures	325,450,600	347,175,000	369,705,300	568,125,200	427,261,900
Liquidate Prior Yr Encumb	33,821,000	39,771,000	16,584,700	0	0
Encumbrances prior years	2,546,200	6,241,000	3,851,200	22,373,600	22,373,600
Encumbrances current year	45,967,800	16,132,600	12,472,600	0	0
Treasurer investmt. Pool		51,945,900	3,529,900	0	0
- Transfers & Expenditures	408,009,600	461,361,800	406,240,000	589,234,300	446,155,400
= Ending Free Fund Balance	36,871,000	12,394,600	7,672,900	(47,477,000)	(49,326,600)
- Deferred Revenue (local)	0	0	6,876,800	6,876,800	6,876,800
- Other liabilities	0	0	1,267,200	53,000	53,000
- State-funded Carryover	30,955,300	52,410,800	51,040,800	0	0
Long-Term investment pool	0	51,945,900	55,475,900	55,475,900	55,475,900
= Net Available State Funds	5,915,700	11,929,700	3,964,000	1,069,100	(780,500)
State Highway Disaster Fund (0260-06)					
Beginning Balance	6,897,200	4,515,100	3,880,900	2,858,600	1,400,000
+ Transfers in	149,800	0	0	0	0
+ Treasurer's Interest	329,300	448,300	164,800	0	0
Total Revenue Available	7,376,300	4,963,400	4,045,700	2,858,600	1,400,000
- Transfers Out	1,788,000	0	197,900	(1,177,100)	1,400,000
- Cash Expenditures	1,073,200	1,082,500	989,200	2,635,700	0
Ending Free Fund Balance	4,515,100	3,880,900	2,858,600	1,400,000	0
Aeronautics Fund (0221-02, 03, & 04)					
Beginning Balance	532,600	1,006,000	1,416,500	1,756,900	727,200
+ Dedicated Funds (02)	1,736,300	1,879,700	1,837,100	2,248,300	1,937,800
+ Federal Funds (03)	142,400	148,700	43,700	250,000	1,058,800
+ Interagency (04)	221,400	281,100	240,600	150,000	200,000
Total Revenue Available	2,632,700	3,315,500	3,537,900	4,405,200	3,923,800
- Cash Expenditures	1,852,400	1,992,500	1,874,500	3,771,500	3,351,200
Ending Free Fund Balance	780,300	1,323,000	1,663,400	633,700	572,600

Beginning balance includes encumbrances; Ending balance does not reflect reserves for airplane engines/props; Expenditures include internal holdbacks for FY 03 (\$352,000) and FY 04 (\$100,000).